

BellSouth Telecommunications, Inc.

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Guy M: Hicks General Counsel

February 7, 2001

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ENEOUTHE BLUNETARY

VIA HAND DELIVERY

David Waddell, Executive Secretary Tennessee Regulatory Authority 460 James Robertson Parkway Nashville, TN 37238

Re: Adelphia Business Solutions of Tennessee, L.P. and AVR, L.P. d/b/a Hyperion of Tennessee, L.P., Inc. for Arbitration with BellSouth Telecommunications, Inc. Pursuant to Section 252(b) of the Communications Act of 1934, as amended by the Telecommunications Act of 1996.

Docket No. 00-00927

Dear Mr. Waddell:

Enclosed are the original and thirteen copies of the Rebuttal Testimony of John A. Ruscilli on behalf of BellSouth. Copies of the enclosed are being provided to counsel of record.

Very-truly yours,

Guy M. Hicks

GMH:ch Enclosure

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY OF JOHN A. RUSCILLI
3		BEFORE THE TENNESSEE REGULATORY AUTHORITY
4		DOCKET NO. 00-00927
5		FEBRUARY 7, 2001
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8		TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR
9		BUSINESS ADDRESS.
10		
11	A.	My name is John Ruscilli. I am employed by BellSouth as Senior Director for
12		State Regulatory for the nine-state BellSouth region. My business address is
13		675 West Peachtree Street, Atlanta, Georgia 30375.
14		
15	Q.	HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS DOCKET?
16		
17	A.	Yes. I filed direct testimony on January 31, 2001.
18		
19	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY BEING FILED
20		TODAY?
21		
22	A.	My testimony responds to the direct testimony filed by witness Timothy J.
23		Gates on behalf of Adelphia Business Solutions of Tennessee, LP ("Adelphia"
24		on January 31, 2001. My rebuttal testimony addresses the only unresolved
25		issue remaining in this arbitration, Issue 2.

1		
2		Issue 2: (Attachment 3, Sections 6.1.9 and 6.1.9.1)
3		(A) Should the parties be obligated to compensate each other for calls to
4		numbers with NXX codes associated with the same local calling
5		area?
6		(B) Should BellSouth be able to charge originating access to Adelphia
7		on all calls going to a particular NXX code based upon the location
8		of any one customer using that NXX code?
9		
10	Q.	AS STATED IN MR. GATES' TESTIMONY ON PAGE 5, ADELPHIA
11		TAKES THE POSITION THAT A VIRTUAL NXX CALL IS LOCAL AND
12		THAT RECIPROCAL COMPENSATION IS DUE ON SUCH A CALL. DO
13		YOU AGREE?
14		
15	A.	No. As I understand it, Adelphia wants to assign a telephone number that is
16		associated with local calling area number 1 to an Adelphia customer who is
17		located in local calling area number 2. Adelphia then claims that because a
18		BellSouth customer in local calling area number 1 dials what he perceives to be
19		a local number to reach the Adelphia customer in local calling area number 2,
20		the call is somehow a "local" call. Adelphia's position, however, is wrong
21		because it ignores the fact that regardless of the telephone number Adelphia
22		assigns to its customer, the call I have just discussed originates in one local
23		calling area and terminates in a different local calling area. The call, therefore,
24		simply is not a local call, and BellSouth is not required to pay reciprocal
25		compensation for the call.

1		
2	Q.	ON PAGE 10, MR. GATES STATES THAT BELLSOUTH ITSELF
3		CURRENTLY ASSIGNS NXX CODES TO CUSTOMERS WHO ARE NOT
4		PHYSICALLY LOCATED IN THE EXCHANGE AREA ASSOCIATED
5		WITH A PARTICULAR NXX. IS THIS CORRECT?
6		
7	A.	Yes. As I explained in my direct testimony, BellSouth's FX service allows an
8		FX subscriber that is not physically located in a particular exchange area to
9		receive a telephone number with an NXX code that is associated with that
10		exchange area. As explained in my direct testimony, BellSouth has been
11		billing reciprocal compensation on traffic originating from a CLEC customer
12		in one local calling area to a BellSouth FX subscriber in a different local
13		calling area (just as Adelphia apparently has been billing reciprocal
14		compensation on traffic originating from a BellSouth customer in one local
15		calling area to an Adelphia "Virtual NXX" customer located in a different local
16		calling area). BellSouth, however, is implementing systems changes which
17		will enable us to identify and cease billing reciprocal compensation on such
18		calls. Those systems changes are expected to be effective by the end of
19		February, 2001.
20		
21	Q.	CAN YOU COMPARE THE VIRTUAL NXX ARRANGEMENT TO FX
22		AND 800 SERVICES?
23		
24	A.	Yes. When BellSouth provides Foreign Exchange ("FX") service to one if its
25		subscribers, that FX subscriber compensates BellSouth for providing an

1		extension of a circuit from the distant or "foreign" exchange to terminate in the
2		calling area in which the FX subscriber is located. Thus, while the FX
3		subscriber is physically located in one local calling area, it gives the
4		appearance of being in a different local calling area, and callers in that different
5		local calling area can place calls to the FX subscriber without paying toll
6		charges. Even though these <u>callers</u> do not pay toll charges when they call the
7		FX subscriber, BellSouth is compensated – by the FX subscriber – for hauling
8		the call outside the local calling area in which it originated.
9		
10		As I noted in my direct testimony, a virtual NXX is most similar to a toll free,
11		or 800, number. An 800 number works the same way, except it is not limited
12		to one local calling area - callers from several local calling areas may call the
13		800 subscriber without paying toll charges. The 800 subscriber, however, pays
14		the provider for the service. In both examples, the call made is an
15		interexchange toll call. In both examples, the toll charges are not paid by the
16		person making the call, but instead the subscriber receiving the call pays
17		BellSouth to haul the call outside of the local calling area in which it
18		originated.
19		
20	Q.	ON PAGES 8-9, MR. GATES DESCRIBES THE VALUE OF A VIRTUAL
21		NXX SERVICE TO CLECS' ISP CUSTOMERS. PLEASE COMMENT.
22		
23	A.	The Virtual NXX service can be of value to Adelphia's ISP customers or to
24		any other customers to whom Adelphia may choose to offer the service.
25		Similarly, BellSouth's FX service can be of value to BellSouth's FX

1		customers. That is not the issue. The issue is who should compensate
2		Adelphia for providing the Virtual NXX service to its customers.
3		
4		When BellSouth provides FX services, it is compensated by the FX customer
5		who orders the service. If Adelphia wishes to charge its Virtual NXX
6		customers for its Virtual NXX service, it is free to do so. Adelphia, however
7		apparently wants to provide this service to its customers free of charge, and it
8		wants to subsidize its provision of this service to its customers by charging
9		BellSouth reciprocal compensation for calls that are not local. As I explained
10		above, this is neither permitted nor allowed by the 1996 Act and the FCC's
11		rules.
12		
13	Q.	BEGINNING ON PAGE 11 OF HIS TESTIMONY, MR. GATES
14		DISCUSSES THREE ALLEGED "SIGNIFICANT NEGATIVE IMPACTS"
15		OF BELLSOUTH'S PROPOSED LANGUAGE WITH RESPECT TO
16		ASSIGNMENT OF CODES. PLEASE ADDRESS EACH OF THESE
17		ALLEGATIONS.
18		
19	A.	Mr. Gates makes the following three allegations that occur with BellSouth's
20		proposed language:
21		BellSouth would be able to evade the intercarrier compensation
22		arrangement that it has negotiated with Adelphia for a particular class of
23		traffic;

1	 Contrary to one of the fundamental goals of the 1996 Act, the language
2	would have a negative impact on the competitive deployment of affordable
3	dial-up Internet services; and
4	BellSouth would have a competitive advantage over Adelphia in the ISP
5	market.
6	
7	BellSouth disagrees. BellSouth would not be evading its reciprocal
8	compensation obligations under the Act. The Act requires reciprocal
9	compensation for the transportation and termination of local traffic. The traffic
10	under discussion, as shown above, is not local.
11	
12	Second, BellSouth's position has no impact on Adelphia's ability to serve ISPs.
13	Adelphia is free to target and select customers, and to assign telephone
14	numbers as it chooses. BellSouth's position is consistent with long-standing
15	FCC precedent that calls which originate and terminate in different local
16	calling areas are not local and, therefore, are not subject to reciprocal
17	compensation.
18	
19	Third, BellSouth's proposed language would not grant BellSouth any
20	advantage in the ISP market. Due to the FCC's exemption of ISP-bound traffic
21	from access charges, BellSouth is limited to charging its ISP customers the
22	tariffed business local exchange rate. CLECs like Adelphia generally have
23	more flexibility in their pricing.
24	

I		Finally, nothing in the Act requires incumbent local exchange carriers
2		("ILECs") like BellSouth to subsidize the provision of Adelphia's service to
3		ISPs (or to any other customers) by paying reciprocal compensation for non-
4		local traffic. Thus, whether Adelphia assigns a Virtual NXX number to a
5		florist or to an ISP, it simply is not entitled to reciprocal compensation when a
6		BellSouth customer in a distant local calling area places a call to the florist or
7		the ISP served by Adelphia.
8		
9	Q.	ON PAGE 11, MR. GATES SUGGESTS THAT BELLSOUTH IS
10		ATTEMPTING TO "RE-CLASSIFY LOCAL CALLS AS TOLL CALLS." IS
11		THIS A VALID STATEMENT?
12		
13	A.	Absolutely not. To the contrary, Adelphia is the party attempting to reclassify
14		the nature of the call, from toll to local. An FX call or Virtual NXX call that
15		crosses local calling area boundaries is a toll call, and it is not subject to
16		reciprocal compensation. If the provider of the FX or Virtual NXX service
17		chooses not to bill its customer for toll service, that is its choice; however, the
18		manner in which the provider elects to bill its end users for the service does not
19		change the nature of the call. An example of this is FX service. In this
20		instance, the call originates and terminates in different local calling areas.
21		While the originating party may be charged as if this is a local call, the call is a
22		toll call, and the terminating party is paying for the toll call through FX
23		charges.
24		

1	Q.	PLEASE EXPLAIN FURTHER WHY BELLSOUTH IS NOT CHANGING
2		THE DEFINITION OF LOCAL CALLS.
3		
4	A.	The FCC has defined what constitutes a local call that is subject to reciprocal
5		compensation obligations. As set forth in 47 CFR §51.701(b)(1), "local
6		telecommunications traffic" to which reciprocal compensation applies means:
7		
8		Telecommunications traffic between a LEC and a telecommunications
9		carrier other than a CMRS provider that originates and terminates
10		within a local service area established by the state commission
11		
12		BellSouth's position in this proceeding is consistent with this definition.
13		BellSouth, therefore, is not the party that is trying to change the FCC's
14		definition of a local call. Instead, Adelphia is the party that is trying to change
15		this definition by asking the Authority to ignore the originating and terminating
16		points of a call and consider only the telephone number Adelphia assigns to its
17		customer.
18		
19	Q.	MR. GATES, AT PAGE 5, STATES THAT THE COSTS INCURRED BY
20		BELLSOUTH DO NOT CHANGE BASED ON THE LOCATION OF
21		ADELPHIA'S CUSTOMERS. PLEASE COMMENT.
22		
23	A.	The issue in this proceeding is whether reciprocal compensation or access
24		charges are due in the case of "Virtual NXX" traffic that originates in one local
25		calling area and terminates in another local calling area. Peciprocal

1		compensation covers the cost of transporting and terminating <u>local</u> calls, and.
2		as I have explained, the FCC's rules clearly state that the originating and
3		terminating points of a call determine whether or not a call is local. Whether
4		reciprocal compensation or access charges are due, therefore, is determined by
5		the designation of a particular call.
6		
7		Clearly, when a BellSouth customer calls an Adelphia customer in a different
8		local calling area, that simply is not a local call. Instead, it is a toll call to
9		which access charges - and not reciprocal compensation charges - apply.
10		Adelphia is simply not entitled to reciprocal compensation for these calls.
11		
12	Q.	ON PAGE 6, MR. GATES STATES THAT NOT ONLY WOULD
13		BELLSOUTH DOUBLE-RECOVER FOR CARRYNG SUCH TRAFFIC,
14		BUT IT WOULD BE COMPENSATED FOR COSTS IT DOES NOT EVEN
15		INCUR. IS THIS CORRECT?
16		
17	A.	No. Local rates are designed to recover the costs of carrying <u>local</u> traffic. The
18		traffic at issue in this proceeding, however, is not local traffic. Instead, the
19		traffic at issue in this proceeding is long distance traffic because it originates in
20		one local calling area and terminates in a different local calling area.
21		Accordingly, BellSouth is originating long distance traffic in these instances,
22		and BellSouth clearly incurs costs in originating this long distance traffic. As
23		is the case when BellSouth originates any other long distance call, therefore,
24		BellSouth is entitled to collect originating access charges when it originates
25		this long distance traffic for Adelphia

1		
2	Q.	HOW IS BELLSOUTH COMPENSATED FOR THE COSTS INCURRED
3		WHEN ONE OF ITS CUSTOMERS CALLS A PERSON LOCATED IN A
4		DIFFERENT LOCAL CALLING AREA?
5		
6	A.	When a BellSouth end user calls a person located outside of that end user's
7		basic local calling area, BellSouth receives compensation in addition to the
8		basic local rates it charges its customers. When BellSouth carries an
9		intraLATA toll call, for instance, BellSouth collects toll charges from its
10		customer who placed the call. When a BellSouth customer places an
11		interLATA call, BellSouth collects originating access from the IXC. When
12		BellSouth carries an intraLATA call from a BellSouth end user to a BellSouth
13		FX customer, BellSouth receives compensation for the FX service (including
14		the toll component of that service) from its FX customer. Similarly, when
15		BellSouth carries calls to a BellSouth customer with an 800 number, BellSouth
16		receives compensation for the 800 service (including the toll component of that
17		service) from is 800 service customer. In each of these cases, BellSouth is
18		compensated from some source other than the local rates it charges its
19		customers for placing local calls. That additional source may be BellSouth's
20		end user customer (i.e., toll charges), another telecommunications provider
21		such as an IXC (i.e., access charges), or an FX or 800 service subscriber (i.e.,
22		FX charges or 800 charges).
23		
24		In effect, Adelphia asks the Authority to require BellSouth to originate a non-
25		local call free of charge. To add insult to injury, Adelphia demands that

1		BellSouth actually pay, rather than be paid, for this service. Adelphia's
2		request, therefore, ignores not only the FCC's definition of local calls but also
3		the workings of the inter-carrier compensation mechanisms of reciprocal
4		compensation and access.
5		
6	Q.	ON PAGE 14, MR. GATES ASSERTS THAT ACCESS CHARGES ARE
7		NOT AN APPROPRIATE MEANS OF COST RECOVERY FOR THIS
8		TRAFFIC. PLEASE COMMENT.
9		
10	A.	As I mentioned above, the traffic at issue in this proceeding is long distance
11		traffic because it originates in one local calling area and terminates in a
12		different local calling area. Accordingly, BellSouth is originating long
13		distance traffic in these instances, and BellSouth clearly incurs costs in
14		originating this long distance traffic. As is the case when BellSouth originates
15		any other long distance call, therefore, BellSouth is entitled to collect
16		originating access charges when it originates this long distance traffic for
17		Adelphia.
18		
19	Q.	ON PAGE 20, MR. GATES STATES THAT REASONS FOR TREATING
20		VIRTUAL NXX TRAFFIC AS LOCAL TRAFFIC INCLUDE PROVIDING
21		ISPS WITH A COST-EFFECTIVE WAY TO PROVIDE LOCAL DIAL-UP
22		INTERNET SERVICE. PLEASE COMMENT.
23		
24	A.	Mr. Gates' statements highlight the fact that Adelphia is not so much interested
25		in flexible use of NXX codes as it is in using reciprocal compensation for

traffic which is not local traffic to subsidize its operations. Reciprocal compensation is designed to compensate a carrier for transporting and terminating a local call. Long distance calls have different compensation mechanisms that apply and would continue to apply in the cases we have been discussing. BellSouth is not attempting to restrict Adelphia's use of NXX codes. However, BellSouth does insist that such use of NXX codes not be allowed to disguise toll calls as local calls for the purpose of receiving reciprocal compensation.

In the FX example I described earlier, BellSouth charges the FX customer appropriate charges to cover BellSouth's costs. Adelphia may do the same. For example, the rate elements of BellSouth's FX service include interexchange channel and interoffice channel (See BellSouth General Subscriber Service Tariff, Section A9). When Adelphia assigns telephone numbers to a customer in a way that allows callers to make a long distance call to that customer but not be charged for a long distance call, Adelphia may recover its costs from the customer who is benefiting. Adelphia, however, may not try to recover those costs from BellSouth.

Likewise, in the 800 service example discussed previously in my testimony, the end user who dials the 800 number is charged for a local call to get to the 800 number. The customer subscribing to the 800 service, however, pays for the 800 service charges in lieu of the calling party paying toll usage charges. The customer benefiting from the service is the one who pays for the service, as should be the case with Virtual FX or Virtual NXX calls.

Q.	ON PAGE 19, MR. GATES STATES THAT BELLSOUTH'S PROPOSAL
	WOULD ULTIMATELY VIOLATE THE 1996 ACT. DO YOU AGREE?
A.	Certainly not. The Act and the FCC's rules require that reciprocal
	compensation be paid for termination of the originating carrier's traffic within
	the same local calling area (local calls). The Act does not require BellSouth to
	pay reciprocal compensation to a CLEC for termination of calls outside the
	local calling area (toll calls). Adelphia is attempting to use the "Virtual NXX"
	fiction to disguise toll calls as local calls by its assignment of NPA/NXX's to
	customers outside the local calling area with which the NPA/NXX codes are
	associated. Adelphia can assign NPA/NXX codes as it chooses. Adelphia,
	however, cannot use the assignment of its NPA/NXX codes to generate
	reciprocal compensation payments for calls that originate and terminate in
	different local calling areas.
Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
A.	Yes.
DOCs	# 246119
	A. Q.

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY OF JOHN A. RUSCILLI
3		BEFORE THE TENNESSEE REGULATORY AUTHORITY
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14		reciprocal compensation payments for calls that originate and terminate in
15		different local calling areas.
16		
17	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
18		
19	A.	Yes.
20		
21		
22		

<u>AFFIDAVIT</u>

STATE OF: Georgia COUNTY OF: Fulton

BEFORE ME, the undersigned authority, duly commissioned and qualified in and for the State and County aforesaid, personally came and appeared John A. Ruscilli –Senior Director – State Regulatory, BellSouth Telecommunications Inc., who, being by me first duly sworn deposed and said that:

He is appearing as a witness before the Tennessee Regulatory Authority in Docket No. 00-00927 on behalf of BellSouth Telecommunications, Inc., and if present before the Authority and duly sworn, his testimony would be set forth in the annexed testimony consisting of _/3 pages and ____ exhibit(s).

John A. Ruscilli

Sworn to and subscribed before me on <u>02/07/0/</u>

. . .

NOTARY PUBLIC

MICHEALE F. HOLCOMB

Notary Public, Douglas County, Georgia
My Commission Expires November 3, 2001

CERTIFICATE OF SERVICE

I hereby certify that on January 10, 2001, a copy of the foregoing document was served on the parties of record, via the method indicated:

	Hand US Mail Facsimile Overnight Electronic Mail	Henry Walker, Esquire Boult, Cummings, et al. P. O. Box 198062 Nashville, TN 37219-8062
	Hand US Mail Facsimile Overnight Electronic Mail	Michael L. Shor, Esq. Swidler Berlin Shereff Friedman, LLP 3000 K Street, N.W., Suite 300 Washington, D. C. 20007
[]	Hand US Mail Facsimile Overnight Electronic Mail	John Glicksman, Esq. Adelphia Business Solutions One North Main Street Coudersport, PA 16915

